To: Board of Directors
Date: 02/3/2017
From: Anne Muzzini, Director of Planning and Marketing
Reviewed by:

## SUBJECT: Fixed Route Productivity

## Background:

The Measure $X$ sales tax measure would have given the Authority a chance to enhance service frequency without cutting or redistributing service. Without new funding the only way to increase productivity and/or frequency on BART feeder routes is to move service from the low end of the range and redeploy it to routes on the high end of the range of performance.

At the last O\&S meeting, the Director of Planning and Marketing described a strategy where the first step in re-tooling the routes would be to create service alternatives that were less expensive than the low performing fixed route service such as taxi and Uber/Lift subsidies and/or in-house operated door to door service using dynamic scheduling. For instance, instead of paying $\$ 20.65$ per passenger on route \#20 you could subsidize passengers $\$ 5$ per trip to take a taxi.

While working to create service alternatives, staff has begun to evaluate the relative performance of routes using cost per passenger as the measure. Cost per passenger is a good indicator because it reflects ridership and thus fare revenues, as well as subsidies by special contracts, and route cost.

## Summary:

County Connection offers 55 weekday routes and 11 weekend routes. Of the 55 weekday routes, 19 are school tripper routes, 7 express routes, and 3 special shuttles (St. Mary's, Cal State East Bay and Alamo Creek).

All of the shuttle services have their separate funding stream and are completely paid for by the supporting entity. For example, Contra Costa County provides the funding to run the Alamo Creek service. Therefore, the cost per passenger to County Connection is $\$ 0$. Additionally, some of the free fixed routes, such as Route 4, have fare revenues paid through a contract. In this case, the remaining cost per passenger is $\$ 2.11$.

The tables that follow show the details behind the development of the cost per passenger for each route, rank routes by cost per passenger, and show what a $\$ 5.00$ cost per passenger cut-off would look like. This is for demonstration purposes only to show the range of cost per passenger and a potential policy and its results. If routes
below a certain cut off point are eliminated (to be replaced with some service alternative that costs less) then those hours could be redeployed onto routes that serve major corridors and feed BART with high frequency. In other words eliminate costly routes and allocate those resources to more productive service.

Based on our analysis, there are 21 routes that have a cost exceeding \$5/passenger and 8 routes exceed $\$ 10 /$ passenger. Routes that are costing more than $\$ 5$ per passenger utilize 92,426 service hours, about $38 \%$ of all weekday hours. Reallocating this number of hours would create a very different system, but one that provides frequent direct service to BART in corridors with high transit ridership. Historically County Connection has tried to provide coverage to a large suburban area and has not focused on short direct and frequent feeder routes to BART. Routes that do this are the most productive in the system. Routes that are long and circuitous and infrequent are not productive.

The 2016-2025 Short Range Transit Plan (SRTP) included a proposal for a 15-minute BART feeder Network to overlay our current system. This was the basis for the Transportation Expenditure Plan (TEP) request. The additional hours required to implement it would be $76,245 \mathrm{hrs} / \mathrm{year}$ on the weekday service and 42,000 hours/year on the weekend service. If service hours were re allocated from costly routes to the 15 minute feeder network, there would be an increase in overall system productivity.

Routes Ranked by Cost/Passenger

|  | Route | Passengers | Bishop Ranch Passengers | BR Fares (\$2.23/pass) | Special <br> Contract <br> Revenues | Passengers Paying Their Fare | Fare from Everyone Else | Total Fares, Contract Fares, BR | Total Miles | Total <br> Hours | Marginal Cost (1.81/mile \& \$54.26/hour) | Cost Less Fares, Contract, BR | Cost per Passenger |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Weekday |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1 | 250 * | 1,477 |  |  | \$57,715 |  |  | \$57,715 |  | 438 | \$57,715 | \$0 | \$0.00 |
| 2 | 260 * | 2,579 |  |  | \$101,675 |  |  | \$101,675 | 27,966 | 2,307 | \$101,675 | \$0 | \$0.00 |
| 3 | Alamo Creek * | 5,366 |  |  | \$162,498 |  |  | \$162,498 | 60,414 | 2,560 | \$162,498 | \$0 | \$0.00 |
| 4 | 649 | 139 |  |  | \$25,730 | 139 | \$153 | \$25,883 | 5,067 | 308 | \$25,883 | \$0 | \$0.00 |
| 5 | 627 | 14,272 | 3 | \$7 |  | 14,269 | \$15,696 | \$15,703 | 4,119 | 385 | \$28,345 | \$12,643 | \$0.89 |
| 6 | 613 | 7,570 |  |  |  | 7,570 | \$8,327 | \$8,327 | 1,354 | 307 | \$19,109 | \$10,782 | \$1.42 |
| 7 | 611 | 15,734 |  |  |  | 15,734 | \$17,307 | \$17,307 | 4,607 | 587 | \$40,189 | \$22,882 | \$1.45 |
| 8 | 615 | 5,663 |  |  |  | 5,663 | \$6,229 | \$6,229 | 1,210 | 255 | \$16,026 | \$9,797 | \$1.73 |
| 9 | 619 | 6,957 | 1 | \$2 |  | 6,956 | \$7,652 | \$7,654 | 1,829 | 314 | \$20,348 | \$12,694 | \$1.82 |
| 10 | 4 | 212,999 |  |  | \$180,000 |  |  | \$180,000 | 53,167 | 9,832 | \$629,717 | \$449,717 | \$2.11 |
| 11 | 10 | 299,493 | 1,702 | \$3,795 |  | 297,791 | \$327,570 | \$331,366 | 152,414 | 12,760 | \$968,227 | \$636,861 | \$2.13 |
| 12 | 20 | 294,354 | 1,456 | \$3,247 |  | 292,898 | \$322,188 | \$325,435 | 98,678 | 14,759 | \$979,431 | \$653,996 | \$2.22 |
| 13 | 5 | 127,336 |  |  | \$54,999 |  |  | \$54,999 | 49,812 | 5,485 | \$387,776 | \$332,777 | \$2.61 |
| 14 | 602 | 26,297 | 31 | \$69 |  | 26,266 | \$28,893 | \$28,962 | 19,031 | 1,292 | \$104,550 | \$75,588 | \$2.87 |
| 15 | 612 | 8,259 |  |  |  | 8,259 | \$9,085 | \$9,085 | 6,436 | 416 | \$34,221 | \$25,136 | \$3.04 |
| 16 | 614 | 7,289 |  |  |  | 7,289 | \$8,018 | \$8,018 | 4,970 | 396 | \$30,483 | \$22,465 | \$3.08 |
| 17 | 14 | 165,516 | 1,594 | \$3,555 |  | 163,922 | \$180,314 | \$183,869 | 75,664 | 10,442 | \$703,535 | \$519,666 | \$3.14 |
| 18 | 11 | 81,162 | 433 | \$966 |  | 80,729 | \$88,802 | \$89,767 | 49,428 | 5,324 | \$378,345 | \$288,577 | \$3.56 |
| 19 | 15 | 136,904 | 2,405 | \$5,363 |  | 134,499 | \$147,949 | \$153,312 | 104,755 | 8,657 | \$659,335 | \$506,023 | \$3.70 |
| 20 | 16 | 206,737 | 865 | \$1,929 |  | 205,872 | \$226,459 | \$228,388 | 146,201 | 13,890 | \$1,018,295 | \$789,907 | \$3.82 |
| 21 | 17 | 70,518 | 582 | \$1,298 |  | 69,936 | \$76,930 | \$78,227 | 42,587 | 5,002 | \$348,491 | \$270,264 | \$3.83 |
| 22 | 605 | 12,479 |  |  |  | 12,479 | \$13,727 | \$13,727 | 7,309 | 892 | \$61,629 | \$47,902 | \$3.84 |
| 23 | 606 | 65,539 | 21 | \$47 |  | 65,518 | \$72,070 | \$72,117 | 56,339 | 4,259 | \$333,067 | \$260,950 | \$3.98 |
| 24 | 622 | 5,063 | 102 | \$227 |  | 4,961 | \$5,457 | \$5,685 | 5,729 | 315 | \$27,461 | \$21,777 | \$4.30 |
| 25 | 9 | 148,397 | 3,536 | \$7,885 |  | 144,861 | \$159,347 | \$167,232 | 105,042 | 11,495 | \$813,845 | \$646,612 | \$4.36 |
| 26 | 616 | 6,929 | 1 | \$2 |  | 6,928 | \$7,621 | \$7,623 | 3,648 | 576 | \$37,857 | \$30,234 | \$4.36 |
| 27 | 601 | 13,205 |  |  |  | 13,205 | \$14,526 | \$14,526 | 11,656 | 948 | \$72,536 | \$58,010 | \$4.39 |
| 28 | 18 | 115,516 | 575 | \$1,282 |  | 114,941 | \$126,435 | \$127,717 | 97,576 | 8,650 | \$645,962 | \$518,244 | \$4.49 |
| 29 | 98X | 107,791 | 6,956 | \$15,512 |  | 100,835 | \$110,919 | \$126,430 | 128,817 | 7,134 | \$620,250 | \$493,819 | \$4.58 |
| 30 | 623 | 7,600 | 2 | \$4 |  | 7,598 | \$8,358 | \$8,362 | 6,524 | 583 | \$43,442 | \$35,080 | \$4.62 |
| 31 | 636 | 11,528 | 252 | \$562 |  | 11,276 | \$12,404 | \$12,966 | 11,481 | 843 | \$66,522 | \$53,556 | \$4.65 |
| 32 | 7 | 89,487 |  |  | \$73,200 |  |  | \$73,200 | 82,641 | 6,410 | \$497,387 | \$424,187 | \$4.74 |
| 33 | 608 | 4,446 |  |  |  | 4,446 | \$4,891 | \$4,891 | 5,487 | 299 | \$26,155 | \$21,265 | \$4.78 |
| 34 | 35 | 146,754 | 19,311 | \$43,064 |  | 127,443 | \$140,187 | \$183,251 | 184,950 | 10,598 | \$909,807 | \$726,556 | \$4.95 |
| 35 | 19 | 42,764 | 284 | \$633 |  | 42,480 | \$46,728 | \$47,361 | 42,766 | 3,705 | \$278,440 | \$231,078 | \$5.40 |
| 36 | 1 (1M) | 93,252 | 1,608 | \$3,586 |  | 91,644 | \$100,808 | \$104,394 | 79,090 | 8,706 | \$615,540 | \$511,146 | \$5.48 |
| 37 | 6 | 117,214 | 153 | \$341 |  | 117,061 | \$128,767 | \$129,108 | 133,530 | 9,843 | \$775,770 | \$646,662 | \$5.52 |
| 38 | 91X | 16,650 | 221 | \$493 |  | 16,429 | \$18,072 | \$18,565 | 15,810 | 1,510 | \$110,549 | \$91,984 | \$5.52 |
| 39 | 95X | 45,854 | 15,832 | \$35,305 |  | 30,022 | \$33,024 | \$68,330 | 76,285 | 3,407 | \$322,940 | \$254,610 | \$5.55 |
| 40 | 96X | 144,078 | 109,364 | \$243,882 |  | 34,714 | \$38,185 | \$282,067 | 268,654 | 11,197 | \$1,093,813 | \$811,746 | \$5.63 |
| 41 | 21 | 155,677 | 6,247 | \$13,931 |  | 149,430 | \$164,373 | \$178,304 | 186,703 | 14,147 | \$1,105,549 | \$927,245 | \$5.96 |
| 42 | 92X | 54,678 | 20,145 | \$44,923 |  | 34,533 | \$37,986 | \$82,910 | 103,175 | 4,377 | \$424,243 | \$341,333 | \$6.24 |
| 43 | 625 | 6,914 |  |  |  | 6,914 | \$7,605 | \$7,605 | 10,760 | 582 | \$51,055 | \$43,450 | \$6.28 |

## Routes Ranked by Cost/Passenger

|  | Route | Passengers | Bishop <br> Ranch <br> Passengers | BR Fares (\$2.23/pass) | Special <br> Contract Revenues | Passengers Paying Their Fare | Fare from Everyone Else | Total Fares, Contract Fares, BR | Total Miles | Total Hours | Marginal Cost (1.81/mile \& \$54.26/hour) | Cost Less Fares, Contract, BR | Cost per Passenger |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 44 | 28 | 81,533 | 353 | \$787 |  | 81,180 | \$89,298 | \$90,085 | 102,382 | 8,030 | \$621,019 | \$530,934 | \$6.51 |
| 45 | 36 | 69,278 | 7,637 | \$17,031 |  | 61,641 | \$67,805 | \$84,836 | 125,982 | 8,112 | \$668,185 | \$583,349 | \$8.42 |
| 46 | 93X | 49,003 | 17,151 | \$38,247 |  | 31,852 | \$35,037 | \$73,284 | 121,994 | 5,261 | \$506,271 | \$432,987 | \$8.84 |
| 47 | 635 | 3,014 | 10 | \$22 |  | 3,004 | \$3,304 | \$3,327 | 6,611 | 344 | \$30,631 | \$27,305 | \$9.06 |
| 48 | 626 | 5,571 |  |  |  | 5,571 | \$6,128 | \$6,128 | 13,157 | 741 | \$64,021 | \$57,893 | \$10.39 |
| 49 | 603 | 4,680 |  |  |  | 4,680 | \$5,148 | \$5,148 | 13,562 | 551 | \$54,444 | \$49,296 | \$10.53 |
| 50 | 97X | 26,224 | 19,704 | \$43,940 |  | 6,520 | \$7,172 | \$51,112 | 79,751 | 3,676 | \$343,809 | \$292,697 | \$11.16 |
| 51 | 25 | 17,526 | 310 | \$691 |  | 17,216 | \$18,938 | \$19,629 | 38,320 | 2,945 | \$229,155 | \$209,526 | \$11.96 |
| 52 | 3 | 18,987 | 20 | \$45 |  | 18,967 | \$20,864 | \$20,908 | 33,926 | 3,555 | \$254,300 | \$233,392 | \$12.29 |
| 53 | 609 | 969 | 2 | \$4 |  | 967 | \$1,064 | \$1,068 | 1,967 | 176 | \$13,110 | \$12,042 | \$12.43 |
| 54 | 610 | 1,294 |  |  |  | 1,294 | \$1,423 | \$1,423 | 3,200 | 257 | \$19,737 | \$18,313 | \$14.15 |
| 55 | 2 | 4,598 | 23 | \$51 |  | 4,575 | \$5,033 | \$5,084 | 16,181 | 1,304 | \$100,043 | \$94,959 | \$20.65 |
| Weekend |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1 | 250 * | 1,063 |  |  |  |  |  |  |  |  |  | \$0 | \$0.00 |
| 2 | 310 | 50,116 | 640 | \$1,427 |  | 49,476 | \$54,424 | \$55,851 | 23,875 | 1,849 | \$143,541 | \$87,690 | \$1.75 |
| 3 | 304 | 49,727 |  |  | \$27,058 |  |  | \$27,058 | 12,162 | 2,076 | \$134,683 | \$107,625 | \$2.16 |
| 4 | 314 | 61,090 | 259 | \$578 |  | 60,831 | \$66,914 | \$67,492 | 27,416 | 3,033 | \$214,214 | \$146,722 | \$2.40 |
| 5 | 320 | 20,288 | 117 | \$261 |  | 20,171 | \$22,188 | \$22,449 | 8,463 | 1,357 | \$88,924 | \$66,475 | \$3.28 |
| 6 | 316 | 33,416 | 232 | \$517 |  | 33,184 | \$36,502 | \$37,020 | 26,493 | 2,304 | \$172,962 | \$135,943 | \$4.07 |
| 7 | 311 | 22,500 | 354 | \$789 |  | 22,146 | \$24,361 | \$25,150 | 16,429 | 1,723 | \$123,232 | \$98,082 | \$4.36 |
| 8 | 306 | 11,586 | 2 | \$4 |  | 11,584 | \$12,742 | \$12,747 | 17,739 | 1,007 | \$86,729 | \$73,982 | \$6.39 |
| 9 | 321 | 24,110 | 950 | \$2,119 |  | 23,160 | \$25,476 | \$27,595 | 37,450 | 2,421 | \$199,137 | \$171,542 | \$7.11 |
| 10 | 315 | 5,977 | 68 | \$152 |  | 5,909 | \$6,500 | \$6,652 | 7,259 | 670 | \$49,511 | \$42,859 | \$7.17 |
| 11 | 301 | 6,406 | 25 | \$56 |  | 6,381 | \$7,019 | \$7,075 | 6,820 | 1,025 | \$67,943 | \$60,868 | \$9.50 |


| Route | Cost per Passenger | Total Hours |
| :---: | :---: | :---: |
| Weekday |  |  |
| 250 * | \$0.00 |  |
| 260 * | \$0.00 | 2,307 |
| Alamo Creek * | \$0.00 | 2,560 |
| 649 | \$0.00 | 308 |
| 627 | \$0.89 | 385 |
| 613 | \$1.42 | 307 |
| 611 | \$1.45 | 587 |
| 615 | \$1.73 | 255 |
| 619 | \$1.82 | 314 |
| 4 | \$2.11 | 9,832 |
| 10 | \$2.13 | 12,760 |
| 20 | \$2.22 | 14,759 |
| 5 | \$2.61 | 5,485 |
| 602 | \$2.87 | 1,292 |
| 612 | \$3.04 | 416 |
| 614 | \$3.08 | 396 |
| 14 | \$3.14 | 10,442 |
| 11 | \$3.56 | 5,324 |
| 15 | \$3.70 | 8,657 |
| 16 | \$3.82 | 13,890 |
| 17 | \$3.83 | 5,002 |
| 605 | \$3.84 | 892 |
| 606 | \$3.98 | 4,259 |
| 622 | \$4.30 | 315 |
| 9 | \$4.36 | 11,495 |
| 616 | \$4.36 | 576 |
| 601 | \$4.39 | 948 |
| 18 | \$4.49 | 8,650 |
| 98X | \$4.58 | 7,134 |
| 623 | \$4.62 | 583 |
| 636 | \$4.65 | 843 |
| 7 | \$4.74 | 6,410 |
| 608 | \$4.78 | 299 |
| 35 | \$4.95 | 10,598 |
| 19 | \$5.40 | 3,705 |
| 1 (1M) | \$5.48 | 8,706 |
| 6 | \$5.52 | 9,843 |
| 91X | \$5.52 | 1,510 |
| 95X | \$5.55 | 3,407 |
| 96X | \$5.63 | 11,197 |
| 21 | \$5.96 | 14,147 |


| $92 X$ | $\$ 6.24$ | 4,377 |
| :---: | ---: | ---: |
| 625 | $\$ 6.28$ | 582 |
| 28 | $\$ 6.51$ | 8,030 |
| 36 | $\$ 8.42$ | 8,112 |
| $93 X$ | $\$ 8.84$ | 5,261 |
| 635 | $\$ 9.06$ | 344 |
| 626 | $\$ 10.39$ | 741 |
| 603 | $\$ 10.53$ | 551 |
| $97 X$ | $\$ 11.16$ | 3,676 |
| 25 | $\$ 11.96$ | 2,945 |
| 3 | $\$ 12.29$ | 3,555 |
| 609 | $\$ 12.43$ | 176 |
| 610 | $\$ 14.15$ | 257 |
| 2 | $\$ 20.65$ | 1,304 |
|  | Weekend |  |
| 310 | $\$ 1.75$ | 1,849 |
| 314 | $\$ 2.16$ | 2,076 |
| 304 | $\$ 2.40$ | 3,033 |
| 320 | $\$ 3.28$ | 1,357 |
| 316 | $\$ 4.07$ | 2,304 |
| 311 | $\$ 4.36$ | 1,723 |
| 315 | $\$ 6.39$ | 1,007 |
| 306 | $\$ 7.11$ | 2,421 |
| 321 | $\$ 7.17$ | 670 |
| 301 | $\$ 9.50$ | 1,025 |




